

AGENDA
CRIMINAL JUSTICE COORDINATING COUNCIL
SUMMIT COUNTY, UTAH
SEPTEMBER 18, 2023

NOTICE is hereby given that the Summit County Criminal Justice Coordinating Council will meet in session, on Monday, September 18, 2023, electronically, via Zoom, and at the anchor location of the Summit County Justice Center.
6300 Justice Center Dr., Park City, UT 84098

To participate in the Council meeting, join Zoom Webinar:

<https://us06web.zoom.us/j/88546512017>

9:00 am	Welcome
9:05 am	CJCC Strategic Plan Review and Possible Approval
9:35 am	Approval of Minutes for 8/7/23
9:40 am	Council Comments on Current Criminal Justice Issues
10:00 am	Adjourn

STAFF REPORT

TO: Summit County Criminal Justice Coordinating Council
FROM: Malena Stevens—Summit County Council; Margaret Olson—Summit County Attorney
DATA: September 18, 2023
SUBJECT: Strategic Plan Review and Possible Approval

BACKGROUND:

During the 2022 Utah Legislative Session, the Legislature passed SB179, which required all counties to establish a Criminal Justice Coordinating Council (CJCC). In accordance with this Mandate, Summit County established their CJCC in November 2022, and the CJCC began meeting monthly to create a strategic plan. This plan outlines the current state of the criminal justice system in Summit County and indicates areas for improvement and evolution of that system.

The CJCC has met monthly since April 2023 and throughout that time scheduled subcommittee meetings for seven specific areas. These areas were: Data Collection, Housing, Spanish Speaking Services, Pretrial Services, Drug Court Aftercare, Youth Services and Prevention, and Indigent Defense. Subcommittees all met at least once, with some subcommittees meeting multiple times. Subcommittees also invited individuals not on the CJCC to participate in subcommittee conversations to add perspective to the conversation, including attorneys, judges, police officers, and other community members.

At each monthly meeting, the CJCC has reviewed subcommittee feedback and subsequent updates to the strategic plan, and the council has provided feedback on goals, direction, and the overall plan. These changes were incorporated into the current draft of the strategic plan.

COUNCIL ACTION:

Review the Summit County Criminal Justice Strategic Plan, provide comment, and adopt the plan or provide specific feedback for changes to be brought back to the council during the October meeting.

Summit County Criminal Justice Strategic Plan

Mission Statement

The Criminal Justice System is intended to provide law and order to our communities, keeping individuals and society safe and accountable. Because of the power entrusted within this system to impact lives in dramatic ways, it is imperative that the system operates as holistically as possible, focusing not simply on enforcing the law but also on using the tools within the law to enhance the lived experience of individuals and the communities. It is with this intention that Summit County has drafted this Criminal Justice Strategic Plan, which outlines the existing system, identifies what is and is not currently working, identifies what improvement could be made, and determines the most feasible phased approach in instituting those improvements.

Summit County is dedicated to providing a safe, equitable, and just community for all individuals who live, work, and visit the community. This Strategic Plan will provide continued guidance regarding how the system can improve and how all sectors can support individuals who interact with the criminal justice system.

Advisory Summary

During the 2022 Utah Legislative Session, the Legislature passed SB179, which required all counties to establish a Criminal Justice Coordinating Council. This bill followed other statewide criminal justice reform bills, such as the Justice Reinvestment Initiative (JRI), and is a direct result of listening tours held in 2021 focused on how to enhance the efficacy of the JRI. Summit County Council passed Ordinance Number 954 to establish the Summit County Criminal Justice Coordinating Council (CJCC) on November 2, 2022.

Beginning in April 2023, the CJCC began meeting monthly to create the strategic plan and determine concerns or issues within the Summit County criminal justice system. The CJCC intends to continue meeting monthly to continue discussions on current issues and further strategic plan implementation efforts into the future.

History and Overview

Following the establishment of the CJCC, the committee began meeting as an entire council and in subcommittees. These subcommittees were established by the CJCC to further determine gaps in specific areas of the criminal justice system and how those gaps might be filled. The subcommittee groups met between monthly meetings and reported back on their discussions. These subcommittees met as many times as necessary to determine next steps, and subject-matter experts from the community were also invited to attend and contribute during subcommittee meetings.

The designated subcommittees were:

- Data Collection
- Housing
- Spanish Speaking Services
- Pretrial Services
- Drug Court Aftercare
- Youth Services and Prevention
- Indigent Defense

Information Sharing

Currently, Summit County Sheriff's Office, Summit County Attorney's Office, and Park City Police Department all use the same software, which allows data-sharing for all departments. Because the same software is used it enables both data sharing and report generation cross-departmentally. Communication with defense attorneys can be improved, and these improvements are detailed as part of the subsequent goals.

Strategic Goals Identified

- Equity
- Communication
- Quality of Life
- Rehabilitation

Goal I: Provide for **equity** in access and opportunity for all individuals interfacing with the criminal justice system.

Objectives for Achieving this Goal:

1. Develop robust in-person court translation services
2. Establish Spanish speaking indigent defense resources
3. Increase wages for indigent defense to be on parity with prosecutors
4. Hire an investigator for exclusive use by indigent defense
5. Build additional indigent defense office space
6. Establish a pretrial services program
 - a. Hire additional officers
 - b. Lobby for legislative clarification in statute governing pretrial services
 - c. Create an agreed upon policy/procedure
 - d. Focus initially on drug and alcohol offenses

Goal II: Enhance **communication** within agencies, between agencies, and with offenders.

Objectives for Achieving this Goal:

1. Support Summit County and Park City establishing a Regional Housing Authority
 - a. Drug court
 - b. Sex offenders/felons
 - c. LEO/employee housing (stipend)
2. Assign a CJCC Member as a liaison or member of the Regional Housing Authority
3. Establish housing for drug court participants
4. Additional community education regarding criminal justice system processes and procedures
5. Hire/incentivize additional Spanish speaking law enforcement officers
 - a. (stipend for LEO and dispatch)
 - b. Mental health providers speaking Spanish (more)
 - c. MCOT stipend (housing and Spanish)
6. Hire/incentivize additional Spanish speaking prosecutors and indigent defense attorneys

Goal III: Increase **quality of life** for all those who interact with the criminal justice system over time and the Summit County Community.

Objectives for Achieving this Goal:

1. Evaluate needs in East Summit County for additional resource support
2. Provide additional education about existing resources
3. Establish a Receiving Center
4. Establish a Juvenile Receiving Center

Goal IV: Provide offenders with tools to increase **rehabilitation**, integration, and participation within the community while decreasing reoffending.

Objectives for Achieving this Goal:

1. Establish affordable housing options for drug court participants
2. Establish additional group therapy/classes options for drug court participants and other offenders
3. Form a plan to increase support opportunities for offender reintegration.
4. Establish a drug court aftercare program or work with community members to establish a community program
5. Incentivize subsidized detox options within Summit County
6. Establish first 2 levels of Utah Network on Juveniles Offending Sexually (NOJOS) Program

History of Summit County Criminal Justice System

Summit County has worked hard over the past decade to enhance services within the criminal justice system to benefit both victims and offenders and we are proud of our initiatives. These

enhancements have been collaborations between government, nonprofit, and private citizens and have covered many different aspects of the criminal justice system. Below are **some** of the initiatives and improvements that have been made in key areas within Summit County's Criminal Justice System, which will serve as a starting point for the CJCC's Strategic Plan.

Current Summit County Criminal Justice System Services and Successes

Current services available within Summit County are outlined in the Community Resource Map.

Explanation for Strategic Goals/Objectives and How to Measure Success

(This section will detail the specific goals for each strategic goal that have been informed by the CJCC conversations and subcommittee meetings. These will be concrete, measurable objectives that we will use to practically enhance our system long-term.)

DRAFT

Summit County Criminal Justice Coordinating Council

Map of Community Resources

Legend:

Law Enforcement

Courts

Corrections and Detention

Prosecutors

Community Resources

Law Enforcement

1. Summit County Sheriff's Office
 - a. Search and Rescue Team
 - b. Physical Resources
 - i. Drones
 - c. 24/7 Program
 - i. Provides supervision to eligible participants to retain driving privileges safely following a first-offense DUI
 - ii. Requires UA testing twice daily
 - d. Citizens Advisory Board
 - i. Community members appointed to review significant police complaints
 - e. School Resource Officer Program
 - i. Schools provided with specific officers to assist with juvenile investigations in the schools
 - ii. Provides additional safety to schools
 - iii. Allows for students to develop a positive relationship with police and ask questions in a non-threatening environment
 - f. Community Education
 - i. Present to community organizations regarding crime prevention
 - ii. Work with HOAs regarding safety issues
 - iii. Assists religious organizations (and others) with safety protocols
 - g. Crisis Intervention Team
 - i. Most officers trained in Crisis Intervention Team methodology, allowing for enhanced de-escalation skills
2. Park City Police Department

- a. Victim Advocacy
 - i. Full-time employee with volunteer program
 - ii. Provides 24/7 on-scene assistance to crime victims
 - iii. Connects and coordinates follow-up services
 - iv. Provides victim support during court process
 - b. Physical Resources
 - i. Drone
 - ii. Mobile incident command trailer
 - c. Traffic Unit
 - i. Motorcycle officers provide additional focus on traffic violations and education
 - d. Community Outreach Program
 - i. Driver's license class to assist Spanish speaking community members to understand how to get a driver's license or driver's privilege card
 - e. Citizen's Academy
 - i. Educational academy informing community members of law enforcement roles and responsibilities
 - ii. Provides citizens with additional opportunities to engage with law enforcement
 - iii. Provided in English and Spanish
 - f. Citizens Advisory Board
 - i. Community members appointed to review significant police complaints
 - g. School Resource Officer Program
 - i. Schools provided with specific officers to assist with juvenile investigations in the schools
 - ii. Provides additional safety to schools
 - iii. Allows for students to develop a positive relationship with police and ask questions in a non-threatening environment
 - h. Community Education
 - i. Present to community organizations regarding crime prevention
 - ii. Work with HOAs regarding safety issues
 - iii. Assists religious organizations (and others) with safety protocols
 - i. Explorer Program
 - i. Provides education, training, and volunteer experience to community youth interested in a career in law enforcement
 - j. Crisis Intervention Team
 - i. Most officers trained in Crisis Intervention Team methodology, allowing for enhanced de-escalation skills
3. Summit County/Park City
- a. SWAT Team

- i. ___ members
 - ii. Includes law enforcement from across the county
 - iii. Explosive breaching
 - iv. Flash Bank
 - v. Precision rifles
 - b. Wasatch Back Major Crimes Unit
 - i. Collaboration with Wasatch County Sheriff and Heber City Police Department
 - ii. Provides targeted investigative support cross-jurisdictionally for major crimes
 - c. DEA
 - i. Officers from Park City Police Department and Summit County Sheriff's Office are assigned to assist DEA
 - ii. Resources and support from DEA are allocated to the region to investigate major drug related investigations
 - d. Sexual Assault Hospital Response
 - i. In collaboration with Peace House, a local domestic violence shelter, victim advocates provide additional victim advocate support for victims at the Park City Hospital.
 - e. Mobile Crisis Outreach Team (MCOT)
 - i. In conjunction with Wasatch County
 - ii. Coordinates responses with law enforcement with mental health providers to allow for less-restrictive outcomes
4. Kamas City Police Department
5. Utah Highway Patrol - Section ___ - _____ Office

Corrections

- 1. Summit County Jail
 - a. Hosts about ___ inmates
 - b. Full time medical staff
 - c. Medically Assisted Treatment to assist inmates undergoing opioid withdrawal
 - d. Behavioral health support
 - i. Peer support
 - e. Classes and Programs Offered to inmates
 - i. Religious services available
 - ii. MRT
 - iii. Crochet
 - iv. Finance classes

- v. Life skills classes
- vi. Management and GED education
- vii. Fit to Recover classes
- viii. Guitar
- ix. Alcoholics Anonymous and LDS 12 Step Program
- f. Working Inmate Program
 - i. Provides inmates with basic skills
 - 1. Drywall
 - 2. Culinary
 - 3. Trades
- 2. Adult Probation and Parole

Courts

- 1. Third District Court and Juvenile Court
- 2. Summit County Justice Court

Summit County Court Support Services

- 1. Probation Services
 - a. Develop case action plan
 - b. Case monitoring
 - c. Drug screening
 - d. Field visits
 - e. Home visits
 - f. Court notifications
 - g. Court advocacy
 - h. Fines/restitution payments
- 2. Drug Court
 - a. Court-supervised comprehensive drug and alcohol treatment program for clients with an alcohol and/or drug related charge
 - b. Client must participate in court-ordered Intensive Outpatient and Moral Recognition Therapy groups.
 - i. Group therapy
 - 1. Substance abuse group
 - 2. Family group
 - 3. Anger management
 - 4. MRT group
 - 5. DBT group
 - 6. Thinking Errors group
 - ii. Individual therapy
 - iii. UA testing

- c. Allows clients to hold convictions in abeyance contingent on successful completion of the program
- d. Daily check-ins with probation officers

Prosecutors

Peace House

Provides victim of domestic violence the most comprehensive and compassionate services possible.

Hours: Open Monday - Sunday 24/7, No holidays or breaks

Address: 700 Round Valley Dr #115, Park City, UT. 84060

Intake Phone Number: (435) 658-4739

1. Emergency Shelter
2. Case Management
3. Transitional Housing
4. Counseling and Therapy
5. Community Education
6. Safe Pets Program in conjunction with Nuzzles and Co.

Christian Center of Park City

Humanitarian community resource center.

General Hours: Open Monday – Saturday 10:00 am—5:00 pm

Address: 1283 Deer Valley Dr., Park City, UT. 84060

Intake Phone Number: (435) 649-2260

1. Food Pantry
2. Case Management
3. Local Outreach
4. Seasonal Worker Outreach
5. Native American Outreach
6. Counseling and Therapy

Huntsman Mental Health Institute

Address: 1820 Sidewinder Dr, Ste. 100, Park City, UT 84060

Office Phone Number: (435) 658-9998

Summit County Children's Justice Center

Address: 5870 Silver Summit Parkway, Park City, UT 84098

Office Phone Number: (435) 615-3919

1. Interviews
 - a. Conducted by a certified child forensic interviewer
 - b. Videotaped and given to those working on the case in order to prevent the child from having to be interviewed multiple times
2. Victim Advocacy
 - a. Connect children and their families to resources
 - b. Provide children and families with information about what is happening in the court process
 - c. Track cases for the children and families
3. Medical Services
 - a. Employs nurses from Primary Children's, specialized in pediatric care
 - b. Provide the following services:
 - i. Physical exams
 - ii. Sexual assault evidence collection
 - iii. Testing & occasional treatment for sexual transmitted infections or pregnancy
4. Mental Health Services
 - a. Connect children with professionals in trauma-informed therapy
 - b. Provide support groups for survivors and caregivers
 - c. Assess risk for PTSD
5. Community Outreach
 - a. Provide information to educate others on child abuse, consent, and the role of families/parents/community protecting children

Summit County Club House

A recovery-based program for people living with mental illness that offers opportunities for support, education, and employment within Summit County.

Address: 6304 Highland Dr., Park City UT 84098
Office Phone Number: (800) 385-3507

Wasatch Crest Residential Treatment Center

Address: 241 Highland Dr., Park City UT 84098
Office Phone Number: (800) 385-3507

CONNECT Summit County

Address: 1960 Sidwinder Dr., Ste. 106, Park City, UT 84060
Hotline: (435) 776-4357
Telefono: (435)0667-1230

People's Health Clinic

Address: 650 Round Valley Dr., Park City, UT 84060
Office Phone Number: (435) 333-1850

Alcoholics Anonymous—Park City Chapter

Address: 1900 Homestake Rd., Park City, UT 84060
Office Phone Number: (435) 649-0022

SUMMIT COUNTY CRIMINAL JUSTICE COORDINATING COUNCIL

August 7, 2023

Meeting Minutes

- Attendees
 - Malena Stevens – Summit County Council
 - Trish Cassell – SCAO Chief Prosecutor
 - Margaret Olson – Summit County Attorney
 - Darwin Little – Park City Police
 - Frank Smith – Summit County Sheriff
 - Wendy Crossland – SCAO Victim Advocate Program Director
 - Aaron Newman – Summit County Health Department
 - Megan McKenna – Summit County Housing Advocate
 - Cristie Frey – Director of HMHI
 - Judge Shaunna Kerr
 - Cliff Venable – Public Defender
 - David Hanna – AP&P
 - Conner Thomas – KPCW
 - Stephen Hunter – Utah Association of Counties
 - Andi Faulkner – Utah Association of Counties

- Absent
 - Judge Richard Mrazik
 - Lynda Viti
 - Tyler Toly
 - Tana Toly
 - Kasey Bates
 - Britt Oliver

- Welcome
 - Commissioner Malena Stevens welcomes the group and opens the meeting.

- Strategic Plan Review
 - Council received templates from Utah Association of Counties (UAC) for the Strategic Plan and one for the Resource Map; Malena has reviewed those templates and compared them to what Summit County has already drafted up.
 - The community resources that this council has already gathered was placed into the Resource Map template prior to the meeting; during the meeting Malena reviewed this document with the council and asked each member to go through it in the next

month and add whatever items that are missing from it. The council members present agreed to email their additions to Malena by next Monday Aug 14.

- The welcome statement in the Strategic Plan draft can be used as a mission statement; everyone present agreed to the change and Malena made that edit.
- Reviewed sections for history of Summit County's CJCC and the advisory summary section.
- Subcommittees are next on the draft; they have the bare bones listed out but more detail will need to be added. Malena has volunteered to do this.
- Information sharing will be detailed out separately from the subcommittees section as it was specifically called out as an item of interest within the statute. This subcommittee found that information sharing with the defense counsels in a court case was a large deficiency and this will now be a large part of the plan moving forward.
- The goals set forth in the Strategic Plan draft have been revised to this order:
 - § Equity
 - § Communication
 - § Quality of Life
 - § Rehabilitation
- Each goal is listed out with a summary statement and supporting bullet points to explain how the goal will be achieved. Everyone agrees that they like the layout.
- Part of the equity goal will be to provide the judges with more options for defendants other than just release or incarcerate. Many of the defendants the judges see in their courtrooms are transient and can't qualify for any of the current options being offered.
- The goal for communication includes supporting the creation of a housing authority for the Park City/Summit County region. Part of this new housing authority will include housing for drug court attendees; Darwin requested to expand that to sex offenders and felons because those people experience housing problems as well.
- Summit County wants to investigate and include a way to incentivize law enforcement personnel and criminal justice employees to live in Summit County. That might look like a stipend. Look into replicating this process for hiring Spanish speaking employees as well. Include MCOT employees in the request for a stipend to hire bilingual employees and to incentivize them to live in Summit County.
- A focus under communication also needs to be on hiring additional Spanish speaking staff for the mental health facilities. There are a few nonprofit organizations that offer Spanish speaking services in Summit County but they are about 6 weeks out for scheduling and they need to hire about 40 additional providers to handle the current caseload.
- The goal for improving quality of life includes the evaluation and enhancement of support services in the eastern side of the county; currently most support services are

- only available in Park City. It also includes creating an information sharing system to inform the population of the robust services currently in the county. There's also a need for a receiving center and a juvenile receiving center within the county.
- The goal for rehabilitation will include supporting the establishment of affordable housing for drug court participants, establishing additional therapy/classes for drug court participants, formulate a plan to increase support for offender reentry into society, establish drug court aftercare program, incentivize subsidized detox options, and establish first 2 levels of Utah Network on Juveniles Offending Sexually (NOJOS) program.
 - Approval of Minutes for 7/10/23
 - Wendy motioned to approve minutes, Trish seconded, approved.
 - Council Comments on Current Criminal Justice Issues
 - None
 - Adjourn
 - Trish motioned to adjourn, Wendy seconded, approved.

Action Items: CJCC members to email their contributions to the resource map to Malena Stevens prior to next month's meeting, Malena will work on adding specific details to the Strategic Plan draft, Andi will create minutes and send those out.