

**AGENDA**  
**CRIMINAL JUSTICE COORDINATING COUNCIL**  
**SUMMIT COUNTY, UTAH**  
**JULY 10, 2023**

NOTICE is hereby given that the Summit County Criminal Justice Coordinating Council will meet in session, on Monday, July 10, 2023, electronically, via Zoom, and at the anchor location of the Summit County Justice Center.

6300 Justice Center Dr., Park City, UT 84098

**To participate in the Council meeting, join Zoom Webinar:**

<https://us06web.zoom.us/j/83125711548>

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| 9:00 am  | Welcome  |
| 9:05 am  | Elect Vice Chair   |
| 9:10 am  | Strategic Plan Subcommittee Updates & Workgroup Discussion |
| 9:30 am  | Approval of Minutes for 5/1/23                             |
| 9:35 am  | Council Comments on Current Criminal Justice Issues        |
| 10:00 am | Adjourn  |

## STAFF REPORT

TO: Summit County Criminal Justice Coordinating Council  
FROM: Malena Stevens—Summit County Council; Margaret Olson—Summit County Attorney  
DATA: July 10, 2023  
SUBJECT: Strategic Plan Subcommittee Updates & Workgroup Discussion

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### **BACKGROUND:**

As directed by the CJCC in the June 5, 2023 meeting, subcommittee meetings continued regarding specific topics of Council interest: Spanish Services, Pretrial Services, Drug Court Aftercare, Youth Services, and Indigent Defense. Several of these committees met during the past month to further explore these topics and provide some information and possible direction for the CJCC.

### **INDIGENT DEFENSE SUBCOMMITTEE**

The Indigent Defense Subcommittee met on July 5, 2023. Several issues were raised during the Indigent Defense Subcommittee Meeting. Neighboring jurisdictions have increased wages of public defenders to the same level as prosecutors. This pay parity has proved useful within these jurisdictions in hiring and retaining quality defense attorneys. Summit County is fortunate to currently have excellent public defenders, but we may not be able to retain them into the future with the current compensation. This may not be something Summit County could do initially but would be useful to include in a strategic plan for attention within the next few years.

Some of the biggest concerns for the Summit County public defenders were not having a dedicated investigator and Spanish translation services. Currently, Summit County public defenders have to contract for each case they need investigative help. Spanish translators are not often willing to come to Summit County, so defendants have to use zoom for translation services, which is less effective. Also, many documents are only in English—including County documents—so some defendants do not fully understand the system and or how to comply.

It is also important to have adequate physical space within Summit County buildings for the public defenders. There may be possibility with current Summit County building redesigns to accommodate this so public defenders can more easily meet with clients, and so there is future room to expand when needed.

### **YOUTH SERVICES**

The Youth Services Subcommittee Met on July 6, 2023. Currently, there are not services for youth convicted of juvenile crimes within Summit County; they are all currently located in the Salt Lake Valley, including sex specific therapy, youth receiving center, and juvenile detention.

There are no sex behavioral programs for youth, which is an issue since there is evidence that youth who receive sex-based treatment for sexual crimes have a high incidence of not reoffending as adults. Instituting this program, the Utah Network on Juveniles Offending Sexually (NOJOS) Program, would be a productive step in providing these services for youth who qualify. There are multiple levels of this program, so the strategic plan could include a phased approach addressing how to attract a NOJOS certified provider to Summit County, what spaces might be available to house this type of service, etc. A juvenile receiving center, which would act as a time out for youth in crisis, would also provide benefit for Summit County Youth. This would be a longer-term goal and be more costly due to space and staffing needs.

Next steps in addressing Youth Services would be to speak with the Juvenile Probation Officer, Victim Advocates, and additional Youth Behavioral Health providers to collect additional information regarding gaps in juvenile services within the Summit County Criminal Justice System.

### **PRETRIAL SERVICES SUBCOMMITTEE**

The Pretrial Services Subcommittee met on July 7, 2023 to continue the discussion regarding potentially adding Pretrial Services as a suggested enhancement to the Summit County Justice System in the CJCC Strategic Plan. Capt. Bates indicated the County Probation Association for the State of Utah is meeting on July 21, 2023, and this would be an ideal time for us to meet with multiple jurisdictions and have all questions answered. Previous communication via email has been challenging due to scheduling and responsiveness. Capt. Bates and Chair Stevens plan to attend the meeting to gather additional actionable steps for potentially establishing pretrial services in Summit County to include in subsequent iterations of the CJCC Strategic Plan.

Also of note, some jurisdictions with previously established pretrial services have stopped those services because there is no statutory authority for law enforcement to enforce stipulations for pre-convicted individuals, and their judges were also not enforcing stipulations. Moving forward, this council will need to further discuss how each element of our criminal justice system would interact with and/or support a Pretrial Services Program so it could be effective within the Summit County community.

### **REQUEST**

Council discussion regarding additional information needed for the strategic plan.

Determine a small work group to compile additional information for the next Strategic Plan Draft. The first Summit County CJCC Strategic Plan will need to be adopted by this Council by the September meeting, so additional input needs to happen quickly to ensure compliance with the statute.

### **ADDITIONAL TOPICS OF STUDY FOR THE STRATEGIC PLAN**

Current subcommittee meetings will continue on an ad hoc basis to support identifying potential objectives and opportunities for the strategic plan. The CJCC is tasked to discuss if there are any other topics that need to be addressed more in depth as the CJCC moves forward with a strategic plan at this time.

## **STRATEGIC PLAN**

Because the CJCC Strategic Plan must be completed and implemented by November 30, 2023, the goal is to have the final version of the plan adopted in the CJCC September council meeting. This should allow for sufficient time to both develop the plan and begin some implementation. Because of the condensed nature of this timeframe, subcommittees will continue to be a critical component of the process and will meet only as necessary to add to the strategic plan. An initial draft of the CJCC Strategic Plan is included in the June CJCC packet for initial review and comments from the council.

# Summit County Criminal Justice Strategic Plan

## Welcome

The Criminal Justice System is intended to provide law and order to our communities, keeping individuals and society safe and accountable. Because of the power entrusted within this system to impact lives in dramatic ways, it is imperative that the system operates as holistically as possible, focusing not simply on enforcing the law but also on using the tools within the law to enhance the lived experience of individuals and the communities. It is with this intention that Summit County has drafted this Criminal Justice Strategic Plan, which outlines the existing system, identifies what is and is not currently working, identifies what improvement could be made, and determines the most feasible phased approach in instituting those improvements.

Summit County is dedicated to providing a safe, equitable, and just community for all individuals who live, work, and visit the community. This Strategic Plan will provide continued guidance regarding how the system can improve and how all sectors can support individuals who interact with the criminal justice system.

## Advisory Summary

During the 2022 Utah Legislative Session, the Legislature passed SB179, which required all counties to establish a Criminal Justice Coordinating Council. This bill followed other statewide criminal justice reform bills, such as the Justice Reinvestment Initiative (JRI), and is a direct result of listening tours held in 2021 focused on how to enhance the efficacy of the JRI. Summit County Council passed Ordinance Number 954 to establish the Summit County Criminal Justice Coordinating Council (CJCC) on November 2, 2022.

## Strategic Goals Identified

- Information Sharing
- Communication
- Quality of Life
- Rehabilitation

**Goal I:** Enhance **information sharing** through identifying government, nonprofit, and other community organizations and programs that support the criminal justice system.

Objectives for Achieving this Goal:

1. Identify any holes in current information sharing among criminal justice system stakeholders to include law enforcement agencies, prosecutors, defense attorneys, the courts, and justice involved individuals.

2. Identify all government and nonprofit programs that are currently supporting the criminal justice system within Summit County.
3. Determine what services and/or programs do not exist within Summit County that would enhance the criminal justice system.
4. Form a (phased) plan to institute these services and/or programs within Summit County.

**Goal II:** Enhance **communication** within agencies, between agencies, and with offenders.

Objectives for Achieving this Goal:

1. Determine what data is currently being shared within the Summit County criminal justice system and how that information is being shared.
2. Determine what holes may exist in data sharing.
3. Form a plan to resolve any systemic issues with information sharing that do exist.

**Goal III:** Increase **quality of life** for all those who interact with the criminal justice system over time and the Summit County Community.

Objectives for Achieving this Goal:

1. Determine Summit County's current recidivism rate.
2. Gather data surrounding the nature of re-offenses.
3. Define a measurable objective to support a reduction of recidivism rates within Summit County.
4. Determine what services and/or programs would support these recidivism reduction objectives.

**Goal IV:** Provide offenders with tools to increase **rehabilitation**, integration, and participation within the community while decreasing reoffending.

Objectives for Achieving this Goal:

1. Determine challenges for offenders regarding full reintegration within the community, including substance use concerns.
2. Catalogue community services and/or programs that support healthy social reintegration.
3. Determine what may be missing that would support offender reintegration within Summit County.
4. Form a plan to increase and support opportunities for offender reintegration.

## **History of Summit County Criminal Justice System**

Summit County has worked hard over the past decade to enhance services within the criminal justice system to benefit both victims and offenders and we are proud of our initiatives. These

enhancements have been collaborations between government, nonprofit, and private citizens and have covered many different aspects of the criminal justice system. Below are **some** of the initiatives and improvements that have been made in key areas within Summit County's Criminal Justice System, which will serve as a starting point for the CJCC's Strategic Plan.

## **Current Summit County Criminal Justice System Services and Successes**

### **Mental Health and Substance Abuse Programs and Initiatives**

- Summit County hired a full-time Behavioral Health Director.
- Club House Nonprofit was established, a recovery-based program for people living with mental illness that offers opportunities for support, education, and employment within Summit County.
- Wasatch Crest Residential Treatment Center for substance abuse was established.
- CONNECT Summit County was established. It serves as a nonprofit to connect community members with the broad variety of mental health services available in Summit County
- Summit County established the Mental Wellness Alliance, a forum for all mental health providers to convene and work collectively to assist community members with mental health services.
- Community members established a Sober Social Club to provide a place for community members struggling with substance abuse to be able to make friends without the need for alcohol in social settings.
- The Mental Wellness Alliance developed and implemented a community-developed strategic plan focused on improving the overall behavioral health system in Summit County, with specific objectives related to issues surrounding law enforcement, inmates, and justice-involved individuals. This plan was adopted by both Summit County and Park City Councils.
- Summit County transitioned from a single provider model to a network of providers allowing for greater service access and the ability to provide increased levels of care to underinsured and unfunded residents in Summit County through Healthy U. Behavioral and the Huntsman Mental Health Institute (HMHI). This has led to the development of a diversionary safety net system for those with severe mental illness (SMI) or severe and persistent mental illness (SPMI), reducing the demand for law enforcement resources in dealing with these individuals.
- Summit County implemented a joint Mobile Crisis Outreach Team (MCOT) with Wasatch County and Park City to coordinate responses with law enforcement to incidents involving mental health concerns allowing for less restrictive outcomes.
- Summit County and Park City collaboratively expanded crisis and general behavioral healthcare within the Latino community in Summit County through collaborations with local nonprofits and the University of Utah in order to address issues specific to this population in accessing care through culturally relevant means.

### **Summit County Attorney's Office/Courts**

- Prosecutors are on call 24/7/365 to consult with law enforcement in the field, draft and approve (as to form) search warrants and give legal advice.
- Prosecutors hold a standing Zoom meeting each week where any member of law enforcement can call in, during business hours, and consult with the prosecution team about an investigation or question of law.
- The Victim Assistance Program was expanded three years ago for a Spanish speaking advocate. That individual was recently promoted to Director of the Program, which is in the process of being expanded and enhanced.
- Summit County acquired a new Children's Justice Center ("CJC"), which opened in December 2019. It is centrally located in the County and is staffed full time by a Director with 25-years' experience in child protection, investigations, and case management. This will be open 24/7/365 for associated cases.
- After obtaining funding and a grant, the CJC is in the process of hiring a full time FIT Interviewer, who will serve both the Wasatch County and Summit County CJs. This person will be a highly trained, peer reviewed expert serving the Wasatch Back.
- The CJC now has trauma therapists on contract, who provide services directly at the center.
- The CJC is able to work immediately with HHMI to obtain treatment services for children and families who come through the CJC. This is a marked change from past years where people were placed on waiting lists.
- The County Attorneys Office's [Transparency Policies](#) have been posted on its webpage pursuant to Utah Code § 63M-7-216(7).
- Peace House, Park City Police Department (PCPD), Summit County Sheriff's Office (SCSO), and Summit County Attorney's Office (SCAO) meet together monthly to ensure collaborative, coordinated response to crime victims within Summit County.
- The Summit County Multidisciplinary Team, led by the Summit County Attorney's Office and the CJC staff, have a traveling training program on the topic of child maltreatment and mandatory child abuse reporting. We regularly present to educators, coaches, child-care providers, and others working with children and youth in the community.
- The County Attorney's Office instituted a Conviction Integrity Unit as a mechanism to review past convictions, and a method by which potentially wrongful convictions can be set aside.

### **Summit County Sheriff's Office/Park City Police Department**

- In collaboration with Peace House, Park City Police Department and Summit County Sheriff's Office established a local hospital response for sexual assault victims.
- Victim Advocates are now available countywide.
- Park City Police Department hosts a Driver's License Class in Spanish to help people who need a driver's license or driver's privilege card to drive legally and understand the law and penalties for violating the law.



- The Sheriff's Office operates the 24/7 program to allow eligible DUI offenders to keep their drivers licenses if they are tested twice per day. The program so far as a 100% success rate.
- Law enforcement provides increased information on criminal trends or critical cases provides information in English and Spanish to inform the community.
- Park City Police Department and Summit County Sheriff's Office annually hosts Park City Citizen's Academy to inform members of the community about the Summit County criminal justice system.
- Park City Police Department annually hosts a Latino Citizens Academy.
- Law enforcement works with HOA's to engage part-time homeowners and ensure they have necessary information regarding crime prevention or relationship with the police department.
- There are School Resource Officers in most schools throughout the county.
- Collaboration with Peruvian and Mexican Consulates (only consulates located in Utah).
- Law Enforcement presentation about crime prevention to community organizations including the Park City Board of Realtors, religious organizations, nonprofits, etc.
- Park City Police Department hosts an Explorer Program, which provides education, training, and volunteer experience to community youth interested in a career in law enforcement.
- Law enforcement provides outreach and information for international workforce to protect against victimization and inform them of local laws and ordinances.
- Majority of Summit County Sheriff Deputies and Park City Police Officers are certified in Crisis Intervention Team (CIT) Training to provide a higher level of service for people experiencing a mental health or substance abuse crisis.

### **Court Probation**

- Summit County has a successful Drug Court, which is a court-supervised comprehensive drug and alcohol treatment program for clients with alcohol and/or drug related charges. Clients participate in court-ordered Intensive Outpatient (**IOP**) and Moral Recognition Therapy groups. Treatment consists of group therapy, individual therapy and UA testing. There are a variety of groups offered, including substance use specific groups, family group work and groups with specific themes such as Anger Management, MRT, DBT, and Thinking Errors groups.
- Drug Court allows clients to hold convictions in abeyance contingent on successful completion of the program. Decisions about phasing, incentives, and sanctions are made by the Drug Court Treatment Team. The treatment team includes: the Drug Court Judge; prosecutors from the County Attorney's Office; Summit County public defenders; Detectives from the Summit County Sheriff's Office (Probation); the multidisciplinary treatment team from the Huntsman Mental Health Institute Park City Behavioral Health Clinic (**HMHI**); Medical Provider; Drug Court Director/Coordinator; and Drug Court Case Manager.
- Probation Detectives manage each client's case, and they are required to check in via text or phone call everyday with Probation, in order to maintain close supervision that

enhances sobriety. Probation works very closely with the Treatment Team on decisions for the participants and making sure they are on track.

### **Jail Services**

- Increased behavioral health services are now offered to inmates in the Summit County Jail, including the availability of Medically Assisted Treatment (MAT) inside the jail, assisting inmates undergoing withdrawal from opioids.
- The jail now offers religious services from different denominations, MRT, Crochet, peer support, finance classes, life skills classes, management and GED education, FIT to Recover, Guitar, AA, and LDS Twelve Step.
- The Sheriff's Office operates the working inmate program, which provides inmates with basic skills such as drywall, culinary, and other trades in efforts to assist with recovery and reduce recidivism.

### **Explanation for Strategic Goals/Objectives and How to Measure Success**

(This section will detail the specific goals for each strategic goal that have been informed by the CJCC conversations and subcommittee meetings. These will be concrete, measurable objectives that we will use to practically enhance our system long-term.)



Summit County Criminal Justice Coordinating Council  
Minutes

District Court Jury Assembly Room  
6300 Justice Center Road  
May 1, 2023

Present: Kacey Bates, Trish Cassell, Wendy Crossland, Cristie Frey, Judge Shaunna Kerr, Darwin Little\*, Megan McKenna\*, Judge Rich Mrazik, Aaron Newman\*, Britt Oliver,\* Margaret Olson\*, Malena Stevens, Tana Toly\* Tyler Toly\*, Cliff Venable\* (\* indicates Zoom attendance; others were in-person), Lynda Viti (counsel for the CJCC)

Absent: David Hanna.

Malena Stevens chaired the meeting and invited discussion about the various subcommittee meetings that have taken place over the past month. Each subcommittee has met at least once, some more than once.

The **Data Sharing** subcommittee determined that things were working well, and systems would be recorded for access to information particularly for defense counsel.

The **Housing Subcommittee** reported that many different stakeholders across the community have separately been working on housing access and attainability already. Also the Park City and Summit County Councils had a joint session last week to discuss the formation of a Housing Authority. There will be an exploratory committee forming in all likelihood and it was determined that the CJCC should ask to have a representative on that committee. **Britt Oliver** volunteered to be that representative.

The **Pretrial Services Subcommittee** is exploring the challenges and possibilities of bringing a pretrial supervision model to Summit County. Kacey Bates is actively gathering information about different models. **Cristie Frey** is interested in helping with this subcommittee. The group

was unable to get a full update from Kacey Bates, since there was confusion about the start time of the meeting and she arrived late due to another obligation.

The **Spanish Speaking Services Subcommittee** has only met once with law enforcement and victim assistance partners. Additional followup is needed to gather additional perspectives from stakeholders. The Park City Police Department has initiated a driver license training class to allow native spanish speakers access to becoming licensed drivers. **Judge Shaunna Kerr** and **Cliff Venable** would like to become involved with this subcommittee. Judge Kerr has already initiated enhanced interpreter services for her court, with one interpreter working on the video court and one interpreter working with the prosecutor's interactions with defendants. Judge Kerr is noticing that there are repeat offenders in justice court and has identified that a major problem with this is understanding of the system, the laws, and the ability to comply. This group can focus on facilitating compliance with the law and probation requirements.

CJCC should also form **Youth Services and Prevention, Aftercare, and Indigent Defense** subcommittees.

Judge Kerr mentioned that new SB 218 requires us to compile a private probation services and treatment provider list. It is believed that Aaron Newman already has a treatment provider list. While Summit County does not have any private probation providers, many defendants live in other jurisdictions where private probation is a possibility. **Aaron Newman** and **Margaret Olson** will work on SB 218 compliance.

**Trish Cassell** and **Judge Elizabeth Knight** were enlisted to work on a **Youth Services and Prevention Subcommittee**. It was also suggested that Live Like Sam (Ron Jackenthal) be consulted for this Subcommittee.

Volunteers for the **Indigent Defense Subcommittee** include **Cliff Venable, Margaret Olson and Judge Shaunna Kerr**. Margaret Olson explained that Summit County reformed its Indigent Defense services about five years ago by participating in the Utah Indigent Defense Commission's grant program, increasing public defenders' pay, separating the juvenile delinquency functions from district court functions, and improving the manner in which public defenders are selected in the county. However, a second-tier level for improvement has always been contemplated. For example, public defenders need office space to meet with clients and work, and defense cost administration needs to be separated from the County Manager's Office, who has no expertise in criminal defense. An experienced criminal defense lawyer should be in a fiduciary relationship with the County Council and allocate and distribute defense costs. There is room for another step to enhance and improve indigent defense services in Summit County. This must be a part of any strategic plan.

Cliff Venable mentioned that anytime a Presentence Report is ordered, a defendant must personally appear in West Valley City, in Salt Lake County. This is a challenge for some people who don't have transportation. Judge Rich Mrazik said this is a problem for a lot of rural counties. Darwin Little offered that the Park City Police Department provides an office for AP&P

to meet with clients in Park City. Judge Shaunna Kerr volunteered her jury room or conference room could be used by AP&P. **Margaret Olson** is going to follow up with AP&P to ask about this problem.

**Tyler Toly, Cristie Frey, Aaron Newman, and Britt Oliver** will work on the **Aftercare Subcommittee** and report back to the group at the next meeting.

Tana Toly asked what services or support, specifically, are needed from Park City Municipal.

Judge Rich Mrazik moved approval of the April 3, 2023 Minutes and the motion was seconded by Trish Cassell. The April 3, 2023 Minutes are approved.

The next meeting, **June 5, 2023**, will be a work session. A working draft of a Strategic Plan will be placed in the meeting packet and we will work on the different sections. The Subcommittees are each urged to submit materials to Malena Stevens prior to June 1, 2023 for inclusion in the working draft and in anticipation of its publication prior to the meeting.

At the next meeting we also need to select a Vice Chair. That will be agendaed.

Lynda Viti then trained the CJCC on the Utah Open and Public Meetings Act.

The meeting was adjourned.

pending