

AGENDA
CRIMINAL JUSTICE COORDINATING COUNCIL
SUMMIT COUNTY, UTAH
JUNE 5, 2023

NOTICE is hereby given that the Summit County Criminal Justice Coordinating Council will meet in session, on Monday, June 5, 2023, electronically, via Zoom, and at the anchor location of the Summit County Justice Center.
6300 Justice Center Dr., Park City, UT 84098

To participate in the Council meeting, join Zoom Webinar:

<https://us06web.zoom.us/j/84261900328>

9:00 am	Welcome
9:05 am	Strategic Plan Subcommittee Updates
9:25 am	Strategic Plan Goals Discussion
9:45 am	Strategic Plan Draft Review
9:55 am	Approval of Minutes for 5/1/23
10:00 am	Adjourn

STAFF REPORT

TO: Summit County Criminal Justice Coordinating Council
FROM: Malena Stevens—Summit County Council; Margaret Olson—Summit County Attorney
DATA: May 1, 2023
SUBJECT: Strategic Plan Subcommittee Updates

BACKGROUND:

As directed by the CJCC in the May 1, 2023 meeting, two subcommittees were continued to facilitate additional conversation and information gathering: Spanish Services and Pretrial Services Subcommittees. Additional subcommittees were instituted by the CJCC to focus on additional areas within the strategic plan: Drug Court Aftercare, Youth Services, and Indigent Defense Subcommittees. During the month of May, two of these subcommittees were able to meet (Pretrial Services and Drug Court Aftercare) with the remaining subcommittee meetings occurring in June.

PRETRIAL SERVICES SUBCOMMITTEE

The Pretrial Services Subcommittee met on May 25, 2023 to continue the discussion regarding potentially adding Pretrial Services as a suggested enhancement to the Summit County Justice System in the CJCC Strategic Plan. Capt. Bates reported on information she had gathered from other Utah jurisdictions who have a pretrial service program. She indicated that her research indicated that most small jurisdictions in Utah have law enforcement providing pretrial services because of capacity issues and need for 24/7 services. The subcommittee requested that Capt. Bates gather more details regarding how these programs are practically operating day-to-day to see if that was a model Summit County wanted to outline in the Strategic Plan.

The subcommittee also wanted to explore the idea of creating a combined Pretrial Services program with Wasatch county to increase capacity/decrease financial burden on any one jurisdiction. If this was amenable to Wasatch County, this model might allow for non-sworn personnel to oversee the program in the future.

Because Pretrial Services can be inclusive of many different offenses, the subcommittee seemed to like the idea of a phased approach to pretrial services, beginning with substance use related offenses. This could then be expanded over time to include mental health related offenses and others.

DRUG COURT AFTERCARE SUBCOMMITTEE

The Drug Court Aftercare Committee met on May 26, 2023. During this meeting the subcommittee discussed that it can be difficult for drug court participants without the support system provided by drug court. Some participants do participate with AA and find support there, but this may or may not be

appropriate for all participants. The subcommittee was also uncertain about opportunities for Drug Court to partner with the AA program for continued care/support of drug court graduates. The idea was posed that it may be helpful to have either a current nonprofit with a related mission, such as Summit County Club House, to offer services to this population or to support a new nonprofit that could provide ongoing support to drug court graduates. Having drug court aftercare located within the confines of a nonprofit structure allows for different funding sources, particularly philanthropy, that could be more readily accessible in Summit County than ongoing government funding of a government-based program.

The subcommittee also discussed some of the other community programs that could be supported and enhanced to support sobriety among drug court graduates. It was also mentioned that having an affordable (possibly government subsidized) detox option within Summit County would be useful. Aaron Newman indicated that he currently discussing the services offered at Wasatch Crest and that, in the future, there may be possibility of them filling this need. Because of some of these nonprofit services that substantially enhance the services offered to justice involved individuals (that Summit County government would not be able to provide on its own), the subcommittee posed that it would be useful to chart and possibly include relevant justice and mental health related nonprofits within Summit County in the CJCC Strategic Plan. These organizations, although not government based, provide significant help to people trying to reintegrate into the community and help decrease recidivism through offering ongoing supports.

OUTCOME

The initial information from the Pretrial Services, Drug Court Aftercare, Data Collection, Affordable Housing, and Spanish Speaking Services Subcommittees have been added to the CJCC Strategic Plan Draft.

ADDITIONAL TOPICS OF STUDY FOR THE STRATEGIC PLAN

Current subcommittee meetings will continue on an ad hoc basis to support identifying potential objectives and opportunities for the strategic plan. The CJCC is tasked to discuss if there are any other topics that need to be addressed more in depth as the CJCC moves forward with a strategic plan at this time.

STRATEGIC PLAN

Because the CJCC Strategic Plan must be completed and implemented by November 30, 2023, the goal is to have the final version of the plan adopted in the CJCC September council meeting. This should allow for sufficient time to both develop the plan and begin some implementation. Because of the condensed nature of this timeframe, subcommittees will continue to be a critical component of the process and will meet only as necessary to add to the strategic plan. An initial draft of the CJCC Strategic Plan is included in the June CJCC packed for initial review and comments from the council.

STAFF REPORT

TO: Summit County Criminal Justice Coordinating Council
FROM: Malena Stevens—Summit County Council; Margaret Olson—Summit County Attorney
DATA: June 5, 2023
SUBJECT: Strategic Plan Goals Discussion

BACKGROUND:

Creating a Strategic Plan is an opportunity to both review where a system or organization is at and to envision where that system or organization can be in the future. It is often useful to determine strategic goals when creating a Strategic Plan. Each strategic goal would have specific objectives for achieving the goal and a definition regarding what success looks like.

POSSIBLE STRATEGIC GOALS

Below are ideas to serve as a starting point for discussion surrounding what strategic goals the CJCC would like to consider for purposes of guiding the Strategic Plan. It is suggested that each strategic goal speaks to part of how the CJCC intends to address the statutory requirements for the Strategic Plan.

Strategic Goals Identified

Information Sharing

- Effectively share information through charting government, nonprofit, and other community organizations and programs that support the criminal justice system.
- Statutory Requirement: mapping of all systems, resources, assets, and services within the county's or counties' criminal justice system.

Communication

- Enhance communication within agencies, between agencies, and with offenders.
- Statutory Requirement: a plan for data sharing across the county's or counties' criminal justice system.

Quality of Life

- Increase quality of life for all those who interact with the criminal justice system over time.
- Statutory Requirement: recidivism reduction objectives.

Rehabilitation

- Provide offenders with tools to increase integration within the community and decrease reoffending.
- Statutory Requirement: community reintegration goals.

COUNCIL ACTION:

Determine if the CJCC wants to have strategic goals within the Strategic Plan and determine what those principles might be.

Summit County Criminal Justice Strategic Plan

Welcome

The Criminal Justice System is intended to provide law and order to our communities, keeping individuals and society safe and accountable. Because of the power entrusted within this system to impact lives in dramatic ways, it is imperative that the system operates as holistically as possible, focusing not simply on enforcing the law but also on using the tools within the law to enhance the lived experience of individuals and the communities. It is with this intention that Summit County has drafted this Criminal Justice Strategic Plan, which outlines the existing system, identifies what is and is not currently working, identifies what improvement could be made, and determines the most feasible phased approach in instituting those improvements.

Summit County is dedicated to providing a safe, equitable, and just community for all individuals who live, work, and visit the community. This Strategic Plan will provide continued guidance regarding how the system can improve and how all sectors can support individuals who interact with the criminal justice system.

Advisory Summary

During the 2022 Utah Legislative Session, the Legislature passed SB179, which required all counties to establish a Criminal Justice Coordinating Council. This bill followed other statewide criminal justice reform bills, such as the Justice Reinvestment Initiative (JRI), and is a direct result of listening tours held in 2021 focused on how to enhance the efficacy of the JRI. Summit County Council passed Ordinance Number 954 to establish the Summit County Criminal Justice Coordinating Council (CJCC) on November 2, 2022.

Strategic Goals Identified

- Information Sharing
- Communication
- Quality of Life
- Rehabilitation

Goal I: Enhance **information sharing** through identifying government, nonprofit, and other community organizations and programs that support the criminal justice system.

Objectives for Achieving this Goal:

1. Identify any holes in current information sharing among criminal justice system stakeholders to include law enforcement agencies, prosecutors, defense attorneys, the courts, and justice involved individuals.

2. Identify all government and nonprofit programs that are currently supporting the criminal justice system within Summit County.
3. Determine what services and/or programs do not exist within Summit County that would enhance the criminal justice system.
4. Form a (phased) plan to institute these services and/or programs within Summit County.

Goal II: Enhance **communication** within agencies, between agencies, and with offenders.

Objectives for Achieving this Goal:

1. Determine what data is currently being shared within the Summit County criminal justice system and how that information is being shared.
2. Determine what holes may exist in data sharing.
3. Form a plan to resolve any systemic issues with information sharing that do exist.

Goal III: Increase **quality of life** for all those who interact with the criminal justice system over time.

Objectives for Achieving this Goal:

1. Determine Summit County's current recidivism rate.
2. Gather data surrounding the nature of re-offenses.
3. Define a measurable objective to support a reduction of recidivism rates within Summit County.
4. Determine what services and/or programs would support these recidivism reduction objectives.

Goal IV: Provide offenders with tools to increase **rehabilitation**, integration, and participation within the community while decreasing reoffending.

Objectives for Achieving this Goal:

1. Determine challenges for offenders regarding full reintegration within the community.
2. Catalogue community services and/or programs that support healthy social reintegration.
3. Determine what may be missing that would support offender reintegration within Summit County.
4. Form a plan to increase and support opportunities for offender reintegration.

History of Summit County Criminal Justice System

Summit County has worked hard over the past decade to enhance services within the criminal justice system to benefit both victims and offenders and we are proud of our initiatives. These

enhancements have been collaborations between government, nonprofit, and private citizens and have covered many different aspects of the criminal justice system. Below are **some** of the initiatives and improvements that have been made in key areas within Summit County's Criminal Justice System, which will serve as a starting point for the CJCC's Strategic Plan.

Current Summit County Criminal Justice System Services and Successes

Mental Health and Substance Abuse Programs and Initiatives

- Summit County hired a full-time Behavioral Health Director.
- Club House Nonprofit was established, a recovery-based program for people living with mental illness that offers opportunities for support, education, and employment within Summit County.
- Wasatch Crest Residential Treatment Center for substance abuse was established.
- CONNECT Summit County was established. It serves as a nonprofit to connect community members with the broad variety of mental health services available in Summit County
- Summit County established the Mental Wellness Alliance, a forum for all mental health providers to convene and work collectively to assist community members with mental health services.
- Community members established a Sober Social Club to provide a place for community members struggling with substance abuse to be able to make friends without the need for alcohol in social settings.
- The Mental Wellness Alliance developed and implemented a community-developed strategic plan focused on improving the overall behavioral health system in Summit County, with specific objectives related to issues surrounding law enforcement, inmates, and justice-involved individuals. This plan was adopted by both Summit County and Park City Councils.
- Summit County transitioned from a single provider model to a network of providers allowing for greater service access and the ability to provide increased levels of care to underinsured and unfunded residents in Summit County through Healthy U. Behavioral and the Huntsman Mental Health Institute (HMHI). This has led to the development of a diversionary safety net system for those with severe mental illness (SMI) or severe and persistent mental illness (SPMI), reducing the demand for law enforcement resources in dealing with these individuals.
- Summit County implemented a joint Mobile Crisis Outreach Team (MCOT) with Wasatch County and Park City to coordinate responses with law enforcement to incidents involving mental health concerns allowing for less restrictive outcomes.
- Summit County and Park City collaboratively expanded crisis and general behavioral healthcare within the Latino community in Summit County through collaborations with local nonprofits and the University of Utah in order to address issues specific to this population in accessing care through culturally relevant means.

Summit County Attorney's Office/Courts

- Prosecutors are on call 24/7/365 to consult with law enforcement in the field, draft and approve (as to form) search warrants and give legal advice.
- Prosecutors hold a standing Zoom meeting each week where any member of law enforcement can call in, during business hours, and consult with the prosecution team about an investigation or question of law.
- The Victim Assistance Program was expanded three years ago for a Spanish speaking advocate. That individual was recently promoted to Director of the Program, which is in the process of being expanded and enhanced.
- Summit County acquired a new Children’s Justice Center (“CJC”), which opened in December 2019. It is centrally located in the County and is staffed full time by a Director with 25-years’ experience in child protection, investigations, and case management. This will be open 24/7/365 for associated cases.
- After obtaining funding and a grant, the CJC is in the process of hiring a full time FIT Interviewer, who will serve both the Wasatch County and Summit County CJs. This person will be a highly trained, peer reviewed expert serving the Wasatch Back.
- The CJC now has trauma therapists on contract, who provide services directly at the center.
- The CJC is able to work immediately with HHMI to obtain treatment services for children and families who come through the CJC. This is a marked change from past years where people were placed on waiting lists.
- The County Attorneys Office’s [Transparency Policies](#) have been posted on its webpage pursuant to Utah Code § 63M-7-216(7).
- Peace House, Park City Police Department (PCPD), Summit County Sheriff’s Office (SCSO), and Summit County Attorney’s Office (SCAO) meet together monthly to ensure collaborative, coordinated response to crime victims within Summit County.
- The Summit County Multidisciplinary Team, led by the Summit County Attorney’s Office and the CJC staff, have a traveling training program on the topic of child maltreatment and mandatory child abuse reporting. We regularly present to educators, coaches, child-care providers, and others working with children and youth in the community.
- The County Attorney’s Office instituted a Conviction Integrity Unit as a mechanism to review past convictions, and a method by which potentially wrongful convictions can be set aside.

Summit County Sheriff’s Office/Park City Police Department

- In collaboration with Peace House, Park City Police Department and Summit County Sheriff’s Office established a local hospital response for sexual assault victims.
- Victim Advocates are now available countywide.
- Park City Police Department hosts a Driver’s License Class in Spanish to help people who need a driver’s license or driver’s privilege card to drive legally and understand the law and penalties for violating the law.

- The Sheriff's Office operates the 24/7 program to allow eligible DUI offenders to keep their drivers licenses if they are tested twice per day. The program so far as a 100% success rate.
- Law enforcement provides increased information on criminal trends or critical cases provides information in English and Spanish to inform the community.
- Park City Police Department and Summit County Sheriff's Office annually hosts Park City Citizen's Academy to inform members of the community about the Summit County criminal justice system.
- Park City Police Department annually hosts a Latino Citizens Academy.
- Law enforcement works with HOA's to engage part-time homeowners and ensure they have necessary information regarding crime prevention or relationship with the police department.
- There are School Resource Officers in most schools throughout the county.
- Collaboration with Peruvian and Mexican Consulates (only consulates located in Utah).
- Law Enforcement presentation about crime prevention to community organizations including the Park City Board of Realtors, religious organizations, nonprofits, etc.
- Park City Police Department hosts an Explorer Program, which provides education, training, and volunteer experience to community youth interested in a career in law enforcement.
- Law enforcement provides outreach and information for international workforce to protect against victimization and inform them of local laws and ordinances.
- Majority of Summit County Sheriff Deputies and Park City Police Officers are certified in Crisis Intervention Team (CIT) Training to provide a higher level of service for people experiencing a mental health or substance abuse crisis.

Court Probation

- Summit County has a successful Drug Court, which is a court-supervised comprehensive drug and alcohol treatment program for clients with alcohol and/or drug related charges. Clients participate in court-ordered Intensive Outpatient (**IOP**) and Moral Recognition Therapy groups. Treatment consists of group therapy, individual therapy and UA testing. There are a variety of groups offered, including substance use specific groups, family group work and groups with specific themes such as Anger Management, MRT, DBT, and Thinking Errors groups.
- Drug Court allows clients to hold convictions in abeyance contingent on successful completion of the program. Decisions about phasing, incentives, and sanctions are made by the Drug Court Treatment Team. The treatment team includes: the Drug Court Judge; prosecutors from the County Attorney's Office; Summit County public defenders; Detectives from the Summit County Sheriff's Office (Probation); the multidisciplinary treatment team from the Huntsman Mental Health Institute Park City Behavioral Health Clinic (**HMHI**); Medical Provider; Drug Court Director/Coordinator; and Drug Court Case Manager.
- Probation Detectives manage each client's case, and they are required to check in via text or phone call everyday with Probation, in order to maintain close supervision that

enhances sobriety. Probation works very closely with the Treatment Team on decisions for the participants and making sure they are on track.

Jail Services

- Increased behavioral health services are now offered to inmates in the Summit County Jail, including the availability of Medically Assisted Treatment (MAT) inside the jail, assisting inmates undergoing withdrawal from opioids.
- The jail now offers religious services from different denominations, MRT, Crochet, peer support, finance classes, life skills classes, management and GED education, FIT to Recover, Guitar, AA, and LDS Twelve Step.
- The Sheriff's Office operates the working inmate program, which provides inmates with basic skills such as drywall, culinary, and other trades in efforts to assist with recovery and reduce recidivism.

Explanation for Strategic Goals/Objectives and How to Measure Success

(This section will detail the specific goals for each strategic goal that have been informed by the CJCC conversations and subcommittee meetings. These will be concrete, measurable objectives that we will use to practically enhance our system long-term.)